

Report of the Strategic Director, Regeneration and Culture to the meeting of Bradford East Area Committee to be held on 17 March 2016.

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Subject:

DEVOLVED BUDGET - SAFER ROADS SCHEMES

Summary statement:

This report seeks approval for a programme of Safer Roads Schemes for Bradford East for the 2016/17 financial year.

Ward: All Bradford East

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Portfolio:

Housing, Planning & Transport

Overview & Scrutiny Area:

Environment and Waste Management

1.0. SUMMARY

- 1.1. This report seeks approval for a programme of Safer Roads Schemes for Bradford East for the 2016/17 financial year.

2.0. BACKGROUND

- 2.1. The West Yorkshire Integrated Transport Authority (ITA) has produced the 15-year West Yorkshire Transport Strategy (*My Journey West Yorkshire – Local Transport Plan Strategy 2011-2026*) and detailed 3-year *Implementation Plans* which set out the transport policy and programmes in West Yorkshire. Within the framework of West Yorkshire, this document sets out the transport strategy and aspirations of the Bradford district over the same period.

- 2.2. The 3 main objectives of this Local Transport Plan (LTP) are: -

- **Economy** To improve connectivity to support economic activity and growth in West Yorkshire and the Leeds City Region;
- **Low Carbon** To make substantial progress towards a low carbon, sustainable transport system for West Yorkshire, while recognising transport's contribution to national carbon reduction plans;
- **Quality of Life** To enhance the quality of life of people living in, working in and visiting West Yorkshire

There are a number of targets identified; specific to Safer Roads is a target to reduce the number of people Killed or Seriously Injured (KSI) in road collisions by 50% by 2026. Traffic Management measures aimed at reducing casualties to achieve this target also have a positive impact on the objectives of the LTP by enhancing quality of life and encouraging sustainable transport modes.

- 2.3 It has been acknowledged at a West Yorkshire level that there needs to be a re-focus on Casualty Reduction in order to meet the KSI reduction target within the Local Transport Plan. Therefore it has been determined (by the ITA Board and resolved by the ITA Committee) that the current 3yr Implementation Plan (2014-2017) will introduce an evidence-based approach to prioritise a significant proportion of the budget available for Traffic Management measures to address those sites where it is expected that highways improvements will improve safety and reduce casualties.

- 2.4 The funding split determined by the ITA is 70% for Casualty Reduction schemes and 30% for locally determined schemes, such as on-street parking management, speeding or other community priorities (where there are perhaps perceived safety issues rather than a history of recorded collisions). The latter proportion of the budget will also need to cover the following scheme types: -

- Disabled Persons Parking Places
- Access improvement schemes (e.g. dropped kerbs etc.)
- Public Transport Infrastructure (e.g. raised kerbs at bus stops, bus build-outs)
- Routes to Schools
- Cycling Initiatives

- 2.5 The overall budget now comes under the heading of Safer Roads within the LTP. It has also been resolved that the indicative portions to each West Yorkshire Authority will be based on the previous formula split as used in Implementation Plan 1 (IP1).

Budget devolution

- 2.6 The funding and decision making process will continue through the devolved responsibilities of the Area Committee as resolved at the meeting of the Bradford East Area Committee on 22 November 2012. The decision making process should continue to reflect the needs and aspirations of the Local Transport Plan as well as consideration of local priorities.

3.0. OTHER CONSIDERATIONS

- 3.1. It is recommended that the Area Committee re-affirms its commitment to progressing Disabled Persons Parking Places and undertaking mobility access improvement works by again including budgets for these within the 2016/17 programme.
- 3.2. It is also suggested that the successful exercise of promoting a constituency-wide Traffic Regulation Order, to include a number of sites where minor amendments to waiting restrictions have been requested, be repeated in 2016/17. (Due to the more extensive processes involved, it would not be feasible to include any more complex schemes or Residents Permit Parking Schemes within the constituency-wide Order).
- 3.3. At the meeting held on 26 March 2015 this Committee approved funding for the conversion of the existing zebra crossing at Leeds Road / Rushton Road to a toucan crossing. At the proposed signal controlled crossing there will be areas of 'shared space' signed for both pedestrians and cyclists between the side roads and the crossing. To convert a footway to shared use between pedestrians and cyclists the footway must be removed under the powers in section 66(4) of the Highways Act 1980 and be replaced with a cycle track under section 65(1). It is therefore recommended that approval is given to convert short lengths of footway adjacent to the proposed signal controlled crossing at the Leeds Road / Rushton Road / Lower Rushton Road junction, and indicated by signing, to shared use between pedestrians and cyclists

4.0. FINANCIAL & RESOURCE APPRAISAL

- 4.1. The total budget for the Bradford district for the 2016/17 financial year is £825,000.
- 4.2. The funding split between the 5 constituencies has been determined based on the 2011 census population figures. (As resolved by Executive at the meeting on 16 April 2013).

Area	Population %
Bradford West	22.0
Bradford South	19.4
Bradford East	21.8
Shipley	18.2
Keighley	18.6

- 4.3 This apportionment results in a total budget of £180,000 for Bradford East, of which £126,000 is for Casualty Reduction schemes and £54,000 is for other community priority schemes.
- 4.4 The allocations for the Bradford District, and subsequently Bradford East, are based on the indicative annual funding figures for the current 3-yr Implementation Plan. Any re-profiling of these allocations, and their potential impact on the Safer Roads programme approved by this Committee, would be reported to the Area Committee when they are known. Appropriate re-programming of schemes can be carried out if required.
- 4.5 Work on the 2015/16 programme of schemes (approved by this Area Committee on 26 March 2015) is ongoing; it is also possible that the ITA may re-profile funding streams to account for over-programming in previous years. as such it is not known at this stage whether or not there will be any residual funding to reallocate. It is recommended that a further report be brought to Area Committee to update members on schemes progress and consider, if appropriate, residual funding.

5.0. RISK MANAGEMENT AND GOVERNANCE ISSUES

- 5.1. A failure to follow an evidence-based approach and prioritise schemes on the basis of casualty reduction potential would be contrary to the ITA funding parameters. This may result in non-payment of funds (Funding is paid retrospectively from the ITA to the council on a quarterly basis).

6.0. LEGAL APPRAISAL

- 6.1. There are no specific issues arising from this report. The course of action proposed is in general accordance with the Councils power as Highway Authority and Traffic Regulation Authority. The Council's commitment to taking into account the needs of all road users, including those with special mobility needs, is referred to in the body of this report.

7.0. OTHER IMPLICATIONS

7.1. EQUALITY & DIVERSITY

The prioritisation process has been undertaken, and approved schemes will be developed, with due regard to Section 149 of the Equality Act 2010.

7.2. SUSTAINABILITY IMPLICATIONS

Improvements to road safety conditions encourage a shift to sustainable transport modes.

7.3. GREENHOUSE GAS EMISSIONS IMPACTS

There is no impact on the Council's own and the wider District's carbon footprint and emissions from other greenhouse gases arising from this report.

7.4. COMMUNITY SAFETY IMPLICATIONS

Effective prioritisation of resources to maximise casualty reduction will be beneficial to community safety.

7.5. HUMAN RIGHTS ACT

None.

7.6. TRADE UNION

None.

7.7. WARD IMPLICATIONS

Elected members will be fully consulted on the development of any schemes within their respective wards.

7.8. AREA COMMITTEE ACTION PLAN IMPLICATIONS

Safer Roads schemes support the Safer Communities priorities within the Bradford East Area Committee Action Plan.

8.0. NOT FOR PUBLICATION DOCUMENTS

8.1. None.

9.0. OPTIONS

9.1. That the Bradford East Area Committee approves the recommended schemes detailed in Appendix 1 with any substitutions (to the same total budget value) from the reserve list and/or alternative programme of schemes to those nominated in Appendices 2 and/or 3.

10.0. RECOMMENDATIONS

10.1. That the Bradford East Area Committee approves a programme of Casualty Reduction schemes for 2016/17 listed in Appendix 1.

10.2. That the Bradford East Area Committee approves the proposed programme of Traffic Management schemes for 2016/17 listed in Appendices 2 and 3.

10.3. That a further report be presented to the Bradford East Area Committee to update members on progress with the 2015/16 schemes programme and give consideration to the allocation of any residual funding.

10.4. That any Traffic Regulation Orders, or any legal procedures linked to the processing of traffic calming measures or pedestrian crossing facilities which are necessary to implement the chosen schemes be approved for processing and advertising subject to the scheme details being agreed with the local Ward

Members.

- 10.5. That any valid objections to the advertised Traffic Regulation Orders, traffic calming or pedestrian facilities be submitted to this Area Committee for consideration or in the event of there being no valid objections the Traffic Regulation Orders be sealed and implemented and the traffic calming or pedestrian facilities be implemented as advertised.
- 10.6 That approval is given to convert short lengths of footway adjacent to the proposed signal controlled crossing at the Leeds Road / Rushton Road / Lower Rushton Road junction, and indicated by signing, to shared use between pedestrians and cyclists

11.0. APPENDICES

- 11.1 Appendix 1 – Bradford East Casualty Reduction Schemes – recommended 2016/17 programme.
- 11.2 Appendix 2 – Bradford East Traffic Management Schemes – recommended 2016/17 programme.
- 11.3 Appendix 3 – List of sites recommended for inclusion in 2016/17 Area-Wide Traffic Regulation Order.
- 11.4 Appendix 4 – List of outstanding requests for Traffic Management Schemes in Bradford East.
- 11.5 Appendix 5 – List of outstanding requests for Traffic Regulation Orders in Bradford East.

12.0. BACKGROUND DOCUMENTS

- 12.1 Report to the Bradford East Area Committee on 22 November 2012 - *'The transfer of responsibility and budgets to the Bradford East Area Committee for decision making'*
- 12.2 Report to Executive on 16 April 2013 – *'Methodology for allocation of devolved service resources to the five Area Committees'*
- 12.3 ITA Board and Committee minutes on the methodology for the Safer Roads Strand of the Local Transport Plan.

APPENDIX 1

Bradford East Casualty Reduction Schemes – recommended 2016/17 programme.

Priority List

Site	Ward	Proposed Scheme	5yr Casualties		Budget Estimate
			KSI*	Slight	
Bradford Road, Thorp Garth	10/13	Traffic management measures	2	24	45,000
Idle Road (Northcote Rd-Bolton Rd)	4	Traffic management measures	2	16	35,000
Peel Park Drive, Oxford Road and Idle Road (Otley Rd-Northcote Rd)	4	Traffic calming	2	5	26,000
Leeds Road / Harrogate Road	4/10	Side road queue detectors linked to crossing	1	14	20,000
				TOTAL	126,000

Reserve List

Site	Ward	Proposed Scheme	5yr Casualties		Budget Estimate
			KSI*	Slight	
Queens Road / Kings Road	4	Part pedestrian phase Queens Rd	1	4	25,000
Killinghall Road at Thornbury Road	6	Pedestrian refuge	1	13	15,000
Queens Rd / Bolton Lane / Valley Rd	4	Side road queue detector linked to crossing	0	10	3,000
Orchard Grove and Old Park Road	13	Traffic calming	0	5	45,000

*Killed or Seriously Injured

APPENDIX 2

Bradford East Traffic Management Schemes - recommended 2016/17 programme

Site/Scheme type	Ward	Proposed scheme	Budget estimate
New Street, Idle	13	Pedestrian refuge island/build-outs	£12,000
Idle village	13	20 mph zone	£12,000
Various-Traffic Regulation Orders	ALL	See Appendix 3	£20,000
Various-Mobility access	ALL	Pedestrian dropped kerbs	£5,000
Various-Disabled Persons Parking Places	ALL	Disabled persons parking places	£5,000
		TOTAL	£54,000

BRADFORD EAST AREA COMMITTEE
LIST OF RECOMMENDED TRAFFIC REGULATION ORDERS

APPENDIX 3

Ward	Location	Type of Order	Date of latest Request	Originator	Comments / Problem
4 4	Bolton & Undercliffe Dudley Hill Road Barnby Place	Revocation of NWAAT Waiting restrictions	12-13 15-16	Business Resident	Change to No Waiting 8am - 5.30pm adjacent Oxford Bingo Parking associated with Health Centre
5 5 5 5 5	Bowling & Barkerend Barkerend Road Bolling Road junctions Butler Street West Dover Street Fearnville Drive	Limited waiting Waiting Restrictions Waiting Restrictions Waiting Restrictions Waiting Restrictions	15-16 15-16 15-16 15-16 15-16	Business Business Resident Business Internal	Delivery issues to Costcutter No 194 Hardy St and opp Broom St and Granby St dyls Access obstructions Nos 62-68 DYL rear 195 197 Otley Rd Chemist Single yellow line opposite school entrance
6 6 6 6 6 6	Bradford Moor Gurbax Court Leeds Road (No 1374) Leeds Road (No 1394) Leeds Old Road Planetrees Road Thornbury Road	Waiting restrictions Revocation dyls to syls Waiting Restrictions Limited waiting Waiting Restrictions Waiting Restrictions	15-16 15-16 15-16 15-16 13-14 14-15	School Councillor Business Business Business Business	Access to Thornbury Primary Allowing evening parking adjacent to 1374 Leeds Road taxi office Access issues to Flexiform (No 1394) Long term parking affecting businesses nos 58 to 68 Access issues Protect all entrances to Carter Gate Works
10 10	Eccleshill Cavendish Rd & Hall Rd Mallard Close	Waiting Restrictions Waiting Restrictions	15-16 15-16	School Business	Traffic flow issues outside Cavendish Primary Parking occasionally blocking access for large vehs incl. refuse lorries - cul de sac
13 13 13	Idle & Thackley Howgate Kipling Court Navigation Drive	Echelon parking Waiting Restrictions Waiting Restrictions	15-16 14-15 12-13	Cllrs Public Public	Waiting restrictions to aid access in case of emergency On-street parking associated with non-residents
18 18	Little Horton Bowling Old Lane Holme Street Spring Mill Street	Waiting Restrictions Waiting Restrictions Waiting restrictions	11-12 15-16 15-16	Business Shop/res Business	DYL's in vicinity of entrance to gospel church and ped island Review restrictions LW adj side 41-43 Hampden St and extend existing res p at no's 77-79 Waiting restrictions opposite yard entrance to Niko Coatings and Mahmoods

BRADFORD EAST AREA COMMITTEE

LIST OF REQUESTS FOR TRAFFIC MANAGEMENT MEASURES

WARD	ROAD NAME	REQUEST	EST. COST	ORIGINAL REQUEST YEAR	MOST RECENT REQUEST	SURVEY			ROAD TYPE			OTHER FACTORS			COMMENTS	
						ACCIDENTS - NUMBER	VEHICLE SPEEDS (H/M/L)	TRAFFIC VOLUMES (H/M/L)	MINOR ROAD/ CUL-DE-SAC	RESIDENTIAL DISTRIBUTOR	DISRIBUTOR / THROUGH ROUTE	SCHOOL OR PLAYGROUND	SAFER ROUTE TO SCHOOL	SHELTERED HOUSING		PETITION
Bolton & Undercliffe																
4	Bolton Road	VAS sign	5,000	13_14		2	H	H			Y		Y			VAS in City bound approach nr Beaufort Grove
4	Bolton Road	Puffin Crossing	100,000	12_13		0	H	H			Y		Y	Y	Y	Staggered Puffin x'sing near Grove House Rd jnc
4	Idle Road	VAS sign	5,000	13_14		2	M	H			Y		Y			near Pendragon Lane
4	King's Road	Layby	15,000	12_13	14-15		M	H			Y		Y			Layby adj to no's 286 - 300 King's Road
4	Peel Park Drive / Oxford Rd	Traffic calming	20,000	11_12	15-16	1	L	L	Y			Y	Y			Include 20mph zone
4	Vernon Place	Residents Parking	10,000	14-15			L	L	Y							Parking issues associated with local businesses
Bowling & Barkerend																
5	Barnard Road	Footway	10,000	10_11			L	L		Y			Y			Footway under disused railway bridge, school route
5	Bowling Back Ln/Sticker Ln	Traffic Signals	100,000	13_14		7	M	M			Y					Include one-way at Parry Lane
5	Burras Road	Traffic calming	15,000	10_11	14-15	0	L	L	Y			Y	Y			Possible 20mph zone
5	Harewood Street	Residents parking	7,000	11_12			L	L	Y							Extension of existing permit scheme to no.15+Webster PI
5	Wakefield Road	Puffin Crossing	120,000	11_12		0	H	H			Y		Y			Near Foundry Lane junction. Incl. footway works
5	Wapping Road	Traffic calming	45,000	11_12	15-16	2	M	L			Y					Incl. North Wing - frontages

Bradford Moor													
6	Curzon Road	Layby	40,000	10_11	13_14		L	L	Y		Removal of verge in front of no's 92 -106		
6	Moorside Ln / Scaley St	One way	10,000	12_13	15_16	0	L	L		Y	Narrow roads, rat running to avoid signals		
6	Mortimer Row	Residents parking	10,000	13_14			L	L	Y				
6	Thornbury Road	Build-out	10,000	12_13		4	M	M	Y	Y	Y	Aid pedestrians crossing between school sites	
Eccleshill													
10	Acre Avenue / Acre Lane	Residents parking	10,000	13_14			L	L	Y		Include buildout at junction with Stone Hall Road		
10	Corsair Avenue	Speed Limit Order	10,000	12_13		0	L	L	Y		Include Yewdale, Savile, Addenbrook and Abinger		
10	Fieldgate Road	Bollards or fence	4,000	14-15			-	-	Y		Vehicles overriding closure		
10	Leeds Rd / Harrogate Rd	Traffic Signals	100,000	12_13		8	M	H		Y	Y	Y	
10	Moorside Road	One way	10,000	12_13			L	L		Y	Stony Lane to Pullan Ave southbound		
10	Osterley Grove	Traffic calming	15,000	11_12	14-15	2	L	L	Y		Y	Possible 20mph zone	
10	Pullan Avenue	Ped island mods	12,000	13_14			H	H		Y	Y	Y	Increase size of traffic island at jcn with rbt
10	Rowlestone Rise	Traffic calming	20,000	13_14	14-15	0	L	L	Y				
10	Victoria Road	Zebra Crossing	50,000	13_14		0	M	M		Y	Y	Y	Include raised table to replace existing cushions
Idle & Thackley													
13	Albion Road	Residents parking	10,000	14_15	15_16		M	M		Y			Layby nearest Leeds Rd. Workers taking parking, 1 res
13	All Alone Road	Point closure	10,000	13_14			L	L	Y				Unadopted road. In vicinity of Lynmoor Court
13	Croftlands / Green Lane	Traffic calming	25,000	06_07	15-16	1	L	L		Y			Minor side road leading to cul-de sacs
13	Cross Road	Traffic calming	20,000	09_10	15-16	1	L	L		Y	Y	Y	Access to playground
13	Cyprus Ave/Windhill Old Rd	Point closure	10,000	13_14			L	L		Y			Through traffic issue - 2 residents
13	Doctor Hill	Traffic Reg Orders	10,000	15-16			L	L	Y		Y		Waiting restrictions and poss access only order -sch probs
13	The Green, Bfd Rd, Albion Rd	20mph zone	10,000	15-16		3	L	M		Y	Y	Y	
13	Howgate	Traffic calming	15,000	13_14	14-15	0	L	L		Y		Y	

13	Leeds Road	Zebra crossing	20,000	14-15		2	M	H		Y				Existing refuge and dyls at Apperley Lane
13	New Street	Pedestrian refuge	15,000	15-16		0	M	M		Y	Y	Y		Near Butt Lane
13	Orchard Gr / Old Park Rd	Traffic calming	50,000	12_13	14-15	2	M	M		Y	Y	Y		Include Hawthorn Dri, Bracken Edge & 20 zone
13	Santa Monica Road	Junction imp.	10,000	12_13	14-15	0	L	L	Y					Sightline improvement
13	Thorp Garth & Bradford Road	Zebra crossing imp	45,000	15-16		5	H	H		Y	Y	Y		Raised platform and additional calming
Little Horton														
18	Halcyon Way	Traffic calming	20,000	15-16		1	L	L		Y			Y	
18	Melba Road	Traffic calming	20,000	10_11	14-15	0	L	L	Y				Y	Traffic calming adjacent to build-outs
18	Round Street	Traffic calming	20,000	07_08	14-15	0	L	L		Y		Y		Bus route
18	Seldon Street	Traffic calming	20,000	13_14		1	L	L	Y					Traffic calming adjacent to build-outs

BRADFORD EAST AREA COMMITTEE
LIST OF REQUESTS FOR TRAFFIC REGULATION ORDERS

APPENDIX 5

Ward	Location	Type of Order	Date of latest Request	Originator	Comments / Problem
Bolton & Undercliffe					
4	Dudley Hill Road	Revocation of NWAAT	12-13	Business	Change to No Waiting 8am - 5.30pm adjacent Oxford Bingo
4	Barmby Place	Waiting restrictions	15-16	Resident	Parking associated with Health Centre
Bowling & Barkerend					
5	Barkerend Road	Limited waiting	15-16	Business	Delivery issues to Costcutter No 194
5	Bedford Street	Waiting Restrictions	12-13	Business	Access issues to garage premises, DYLS one side
5	Bolling Road junctions	Waiting Restrictions	15-16	Business	Hardy St and opp Broom St and Granby St dyls
5	Buck St / Dryden Street	Waiting Restrictions	13-14	Business	Additional DYL in vicinity of entrance to Waddington's
5	Butler Street West	Waiting Restrictions	15-16	Resident	Access obstructions Nos 62-68
5	Dover Street	Waiting Restrictions	15-16	Business	DYL rear 195 197 Otley Rd Chemist
5	Fearnville Drive	Waiting Restrictions	15-16	Internal	Single yellow line opposite school entrance
5	Gilpin Street	Waiting Restrictions	12-13	Public	Sightlines in vicinity of entrance to taxi rank
5	Mill Lane at Fitzwilliam Street	Waiting Restrictions	14-15	Business	Sightlines at junction and footway obstruction
5	Mitre Court	Waiting Restrictions	12-13	Business	Dyl's to protect sightlines when exiting Mitre Court
5	Wellington Street	Waiting Restrictions	11-12	Business	HGV pkg causing problems for ambulance access to flats
Bradford Moor					
6	Amberley Street	Waiting Restrictions	12-13	Public	Back roads. Parking associated with Mosque.
6	Gurbax Court	Waiting restrictions	15-16	School	Access to Thornbury Primary
6	Kismet Gardens	Waiting Restrictions	14-15	Public	Sight lines at junc with Killinghall Rd
6	Leeds Road (No 1374)	Revocation dyls to syls	15-16	Councillor	Allowing evening parking adjacent to 1374 Leeds Road taxi office
6	Leeds Road (No 1394)	Waiting Restrictions	15-16	Business	Access issues to Flexiform (No 1394)
6	Leeds Old Road	Limited waiting	15-16	Business	Long term parking affecting businesses nos 58 to 68
6	Planetrees Road	Waiting Restrictions	13-14	Business	Access issues
6	Thornbury Road	Waiting Restrictions	14-15	Business	Protect all entrances to Carter Gate Works
Eccleshill					
10	Cavendish Rd & Hall Rd	Waiting Restrictions	15-16	School	Traffic flow issues outside Cavendish Primary
10	Mallard Close	Waiting Restrictions	15-16	Business	Parking occasionally blocking access for large vehs incl. refuse lorries - cul de sac
10	Moorside Road	Waiting Restrictions	11-12	Public	Replace existing Keep Clear marking opp. ent. to 18-22 with NWAAT neighbour dispute
10	Victoria Road	Waiting Restrictions	12-13	Public	Additional restrictions adjacent to Eccleshill Victoria Consersative Club

	Idle & Thackley				
13	Howgate	Echelon parking	15-16	Cllrs	
13	Kipling Court	Waiting Restrictions	14-15	Public	Waiting restrictions to aid access in case of emergency
13	Navigation Drive	Waiting Restrictions	12-13	Public	On-street parking associated with non-residents
	Little Horton				
18	Bowling Old Lane	Waiting Restrictions	11-12	Business	DYL's in vicinity of entrance to gospel church and ped island
18	Caledonia Street	Waiting Restrictions	14-15	School	Limited waiting to increase parking for school
18	Holme Street	Waiting Restrictions	15-16	Shop/res	Review restrictions LW adj side 41-43 Hampden St and extend existing res p at no's 77-79
18	Parkside Road	Waiting Restrictions	12-13	Business	Waiting restrictions opposite yard entrance to Parkside Mills
18	Spring Mill Street	Waiting restrictions	15-16	Business	Waiting restrictions opposite yard entrance to Niko Coatings and Mahmoods